

Deflection and Pre-Arrest Diversion: A Newly Emerging Field in the United States

A Public Health Solution to Public Safety

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Variety of Terms for Pre-Arrest Diversion

- Deflection
- Pre-arrest diversion (PAD)
- Pre-booking
- Co-responder
- Pre-booking
- Crisis Intervention Teams
- Police diversion
- Crisis/Triage centers
- Police assisted diversion
- Law enforcement encounter
- Law enforcement assisted diversion (LEAD)
- No arrest diversion

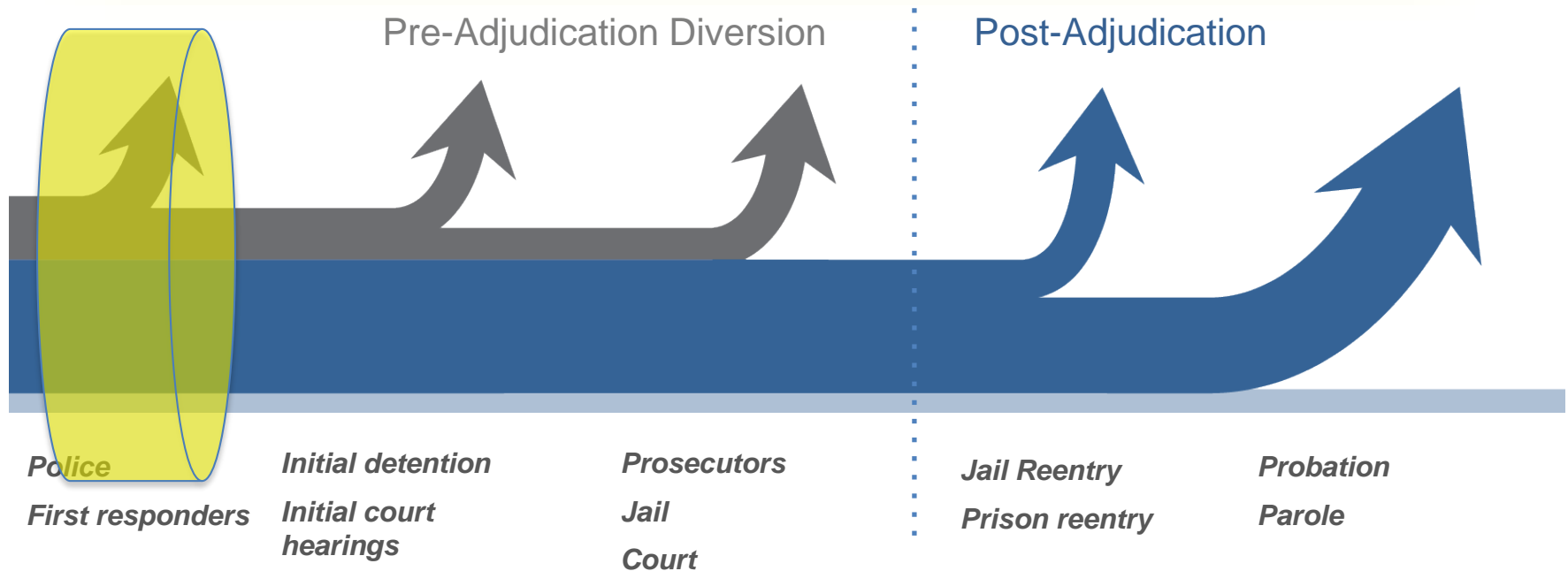
A Third Way for Law Enforcement
1) Arrest or 2) Release 3) Divert (New!)



Pre-Arrest Diversion Is the “Handle” on the Front Door of the US Justice System

Many people can be safely deflected in the community instead of entering the justice system

Community-based services, housing, and recovery support



How Pre-Arrest Diversion (PAD) Differs from Other Types of US Justice Diversion

Pre-Arrest Diversion (PAD)

- Moving *away* from justice system *without having entered it*
- **Behavioral health guided** with criminal justice partnerships
- *Public health* solution to better public safety – crime reduction!

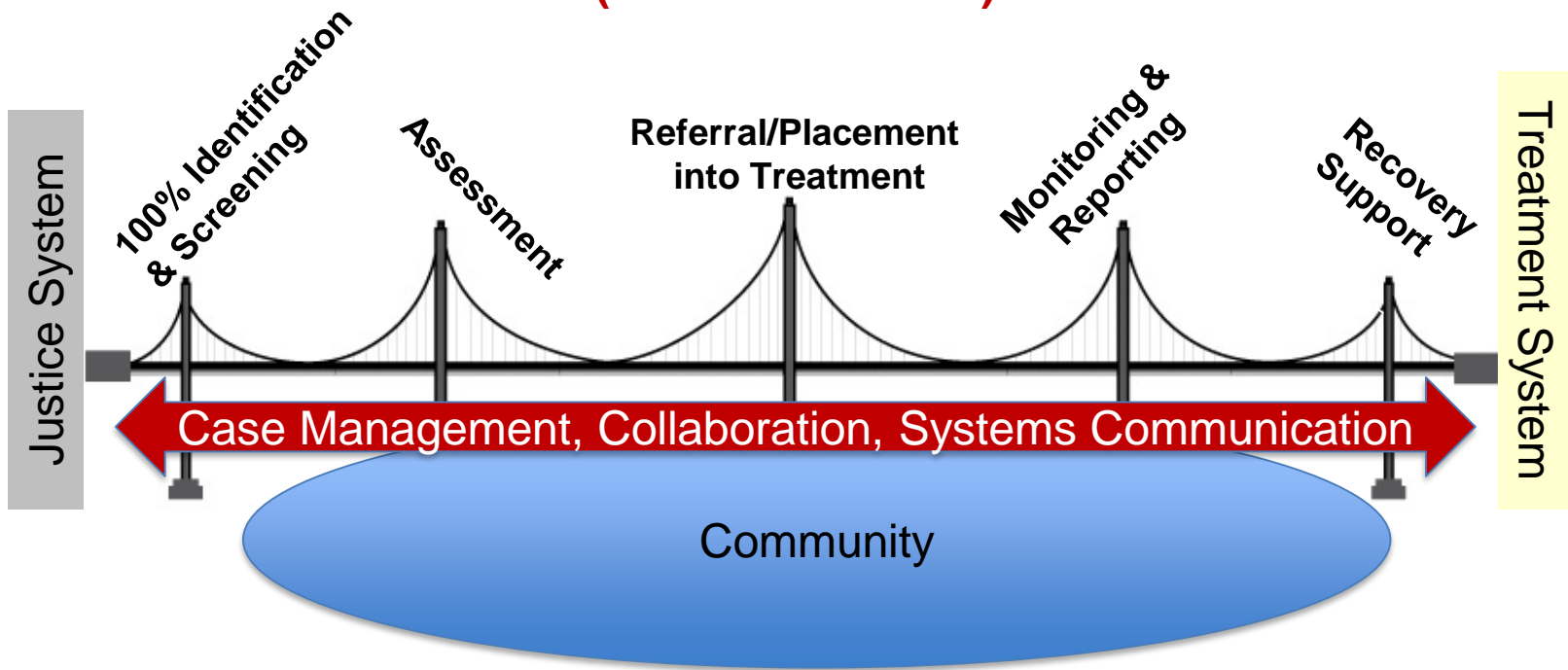
Other Criminal Justice Diversion

- Moving *out* of justice system *after having entered it*
- **Criminal justice guided** with behavioral health partnerships
- *A wide variety* of approaches for a variety of reasons



The Pathways to Treatment Connecting Two Systems

(The TASC Model)



**800,000 Police Referring to Treatment
(New!)**



Two Types of Pre-Arrest Diversion: Done Together for Biggest Impact

Prevention PAD

- **No charges** / Not relevant to criminal activity during this encounter
- **Identified behavioral health issue** (well-being) that places the person in a health risk or exposure risk to the justice system
- **Divert to treatment** for clinical assessment to address needs and/or to social services
- **Prevents future criminal justice entry by connecting to treatment today**

Intervention PAD

- **Charges** exist but are held in abeyance or issuance of non-criminal citation
- **Identified behavioral health issue** (well-being) that places the person in a health risk or exposure risk to the justice system AND
- **Identified low-moderate risk** (to re-offend)
- **Divert to treatment** for clinical assessment to address needs and/or to social services with justice follow-up and possible action



PRE-ARREST DIVERSION: PATHWAYS TO COMMUNITY POLICE, TREATMENT AND COMMUNITY COLLABORATIVE



The Five PAD Pathways to Treatment

- **Self-Referral:** Individual initiates contact with law enforcement for a treatment referral (without fear of arrest); preferably a warm handoff to treatment
- **Active Outreach:** Law enforcement intentionally IDs or seeks individuals; a warm handoff is made to treatment, which engages individuals in treatment
- **Naloxone Plus:** Engagement with treatment as part of an overdose response or DSM-V severe for opiates; tight integration with treatment, naloxone (individual too)
- **Officer Prevention Referral:** Law enforcement initiates treatment engagement from a call for service or “on view”; no charges are filed
- **Officer Intervention Referral:** Law enforcement initiates treatment engagement from a call for service or “on view”; charges are held in abeyance or citations issued, with requirement for completion of treatment



Self-Referral Pathway

- **Definition:** Individual initiates contact with law enforcement for a treatment referral (without fear of arrest); preferably a warm handoff to treatment
- **Brand Name:**
 - “Angel” – Police version (450 sites for Angel)
Began Gloucester, MA
 - Safe Stations” Fire version (Delaware)
 - PAARI – Police Assisted Addiction and Recovery Initiative
www.paarius.org
- **Best Use:**
 - Low resource deflection initiative
 - Easy to start and sustain
 - Can also be done with Fire Stations



Active Outreach Pathway

- **Definition:** Law enforcement intentionally IDs or seeks individuals; a warm handoff is made to treatment, which engages individuals in treatment
- **Brand Name:**
 - “Arlington”
 - Began Arlington, MA
 - PAARI – Police Assisted Addiction and Recovery Initiative
 - www.paariususa.org
- **Best Use:**
 - Addressing high utilizers
 - Proactive approach for connecting to treatment



Naloxone Plus Pathway

- **Definition:** *Engagement with treatment as part of an overdose response* or DSM-V severe for opiates; tight integration with treatment, naloxone (individual too)
- **Brand Name:**
 - “Quick Response Teams” – QRT (50+ sites); DART; STEER
 - Began Cincinnati Metro Region (OH, KY and IN)
 - QRT National
 - www.qrtnational.org
- **Best Use:**
 - Saving lives. The “Plus” refers to the connection to treatment following OD revival
 - Responding to communities with high and/or trending up overdose and overdose death



Officer Prevention Pathway

- **Definition:** Law enforcement initiates treatment engagement from a call for service or “on view”; no charges are filed
- **Brand Name:**
 - “Law Enforcement Assisted Diversion” – LEAD (25 + sites)
 - Began Seattle, WA
 - www.leadkingcounty.org
- **Best Use:**
 - Providing a tool for officers on patrol to respond to addiction and mental health when no charges are present



Officer Intervention Pathway

- **Definition:** Law enforcement initiates treatment engagement from a call for service or “on view”; charges are held in abeyance or citations issued, with requirement for completion of treatment
- **Brand Name:**
 - “Civil Citation Network” – CCN (multiple sites, adult and juvenile)
 - Began Tallahassee, FL
 - www.civilcitationnetwork.com
- **Best Use:**
 - Providing a tool for officers on patrol to respond to addiction and mental health when charges are present
 - “First-time” arrestees who have an addition issue but limited to no other justice involvement



Pre-Arrest Diversion: Part of the Solution

- **Reduced crime**
- Improved public safety (real and perceived)
- **Reduced drug use**
- Better outcomes during crisis encounters
- Lives saved, lives restored
- **Building police-community relations**
- Reduced burden on criminal justice to solve public health and social challenges – reduction in the “social burden”
- Building (more) police-public health/behavioral health relations
- Correct movement of citizens into/away from the justice system
- Cost savings
- “Net-narrowing”
- **Keeping families intact**
- **Addressing racial disparity**



Why Pre-Arrest Diversion Growth Now?

1. **Law enforcement encounters with the mentally ill**
 1. CIT – 1988 – “Memphis Model”
2. **Police and community relations**
 1. Brown - Ferguson, MO; McDonald – Chicago, IL
 2. President's 21st Century Task Force – 2015
3. **Opioid epidemic**
 1. “Angel” program - 2015
4. **Ever increasing “social burden” on police and the justice system**
 1. War on Crime – Johnson – 1965
 2. War on Drugs – Nixon – 1971
 3. Violent Crime Control Act – Clinton – 1994
 4. Rapid growth in incarceration (2x growth/10 years) 1980 +/-



Pre-Arrest Diversion: Observations

- Newly emerging field and profession
 - Formalized: Policy, Practice and Training
 - Systems approach: Police + Treatment + Community + Research
 - Research is promising
 - First steps underway to establish a policy framework
 - Mental health is not illegal
- Drugs are (mostly) illegal
 - Mental health tends to think of crisis situations
 - SUD does not rely on a crisis situation
 - **Being driven in large part by the opioid epidemic**
 - Social services, housing, recovery
 - Family, children, veterans



PTACC

POLICE, TREATMENT, AND COMMUNITY



COLLABORATIVE

*The NATIONAL Voice of the
Pre-Arrest Diversion Field*



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PTACC Collaborative: Our Mission, Purpose, and Cornerstone

- **Mission** – To strategically enhance the quantity and quality of community behavioral health and social service options through engagement in pre-arrest diversion
- **Purpose** – To provide NATIONAL vision, leadership, advocacy, and education to facilitate the practice of pre-arrest diversion across the US
- **Cornerstone** – PTACC is open-source, open to any and all. PTACC is “non-denominational” as to which model/brand of pre-arrest diversion is appropriate for a jurisdiction; each community must determine which approach(es) solves its problem, fits the local situation, and can be addressed through current behavioral health capacity.



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PTACC “Open-Source” Resources:

- **PTACC Visual 5 Pathways to Treatment** – The first visual depiction of all known deflection and pre-arrest diversion pathways
- **PTACC Core Measures of Pre-Arrest Diversion** – Recommended metrics for sites to use covering police, treatment, community, and race.
- **PTACC 11 Guiding Principles for Behavioral Health Pre-Arrest Diversion** – Currently being aligned with CARF accreditation standards.
- **PTACC Pre-Arrest Diversion Presentations** – PAD Basics, PAD Policy, Naloxone Plus
- **PTACC National Policy and Legislation** – In development
- **PTACC Housing & Pre-Arrest Diversion** – In development



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